

Emergency Support Function (ESF) # 9 Search and Rescue

Lead Coordinating Agencies:	Green County Sheriff's Office Municipal Police Departments
Support Agencies:	Green County Emergency Management Local Fire Departments
State and Federal Agencies:	Wisconsin Emergency Management Wisconsin Dept. of Military Affairs WI Regional Urban Search and Rescue Task Force Team Wisconsin Dept. of Transportation Wisconsin State Patrol Wisconsin Fire Chief's Association Wisconsin DNR FEMA Urban Search and Rescue Task Force Team
Other Private & Public Sector Agencies:	Wisconsin Civil Air Patrol SW Wisconsin Incident Management Team (SW-IMT)

I. Introduction

A. Purpose

1. Provide support to local governments in both urban and non-urban search and rescue operations prior to and following an emergency or disaster situation.
2. Provide assistance in all activities associated with Search, Rescue and Recovery operations which are beyond the capabilities of local governments.
3. Coordinate the integration of personnel and equipment resources.

B. Scope

1. Disasters, depending on their magnitude, have the ability to damage structures and lifelines that will rapidly overwhelm the capacity for Green County to effectively access the disaster and response of basic and emergency human needs. Operations may require assistance for fighting large fires, collapsed structures, extrication and rescue.

II. Policies

- A. Search and rescue is a local government responsibility dependent upon the mechanism for the search and rescue operation. County government assistance in this area will normally be initiated at the request of local government.
- B. Requests for assistance from a search and rescue canine dog organization are normally submitted by local law enforcement authorities directly to such organization.

- C. County and/or local government requests for Wisconsin Civil Air Patrol, Department of Natural Resources or State Patrol assistance must be processed through Wisconsin Emergency Management (WEM).

III. Concept of Operations

A. General

1. The initial search and rescue response will be a local effort, with priorities set by the local/county government.
2. This ESF coordinates state assistance in locating persons missing as a result of any one or more of a number of reasons including: natural phenomena, man-made (terrorism) or technological failure. This includes search and rescue missions for persons lost in wooded or other environments, the search for downed aircraft, the extrication of accident victims, collapsed structures, etc.
3. FEMA's US&R assets and needs are outlined in National Response Plan ESF#9 Annex. In the event FEMA-US&R teams are not available, WEM will coordinate an Emergency Management Assistance Compact request for US&R teams. There are 28 FEMA US&R Task Forces spread throughout the continental United States trained and equipped by FEMA to handle structural collapse. A list of the US&R Task Forces is in Appendix 1.

B. Organization

1. All agencies shall work within the Incident Command System and all personnel reporting to the incident shall have a minimum of NIMS 700, ICS 100 and 200 training. Incident Action plans shall be written and followed for each incident period. Freelancing will not be allowed and personnel doing so may be removed from the scene. All personnel shall maintain communications with their unit leader, who shall communicate with the Incident Commander and EOC.

C. Phases of Emergency Management

The following activities will be performed by county agencies and private organizations as appropriate.

1. Mitigation and Preparedness Activities

- a. Personnel with supervisory, command level responsibility, or who may be working in the EOC from county agencies, municipalities, villages and cities, should registered on E-Sponder and request permission to access the Green County site. Green County's site contains the emergency response plan, and other pertinent documents which can be downloaded. EOC activities can be documented on this secure system and WEM may require state assets to be requested through E-Sponder
- b. Participate in exercises and trainings, such as Incident Command and other specialized training to support ESF 9 and the Green County Emergency Response Plan for the purpose of developing and testing abilities to ensure effective response to various types of emergencies.
 1. Identify private sector capabilities and resources and have written MOU's.

2. Response Activities

- a. In accordance with ESF #5, primary and support agencies shall designate a qualified representative in the Command Post/EOC or other designated location as deemed appropriate. Volunteer and private agencies should also be prepared to assign qualified representatives if requested to do so.
- b. The local authority having jurisdiction determines what additional resources will be necessary to mitigate or resolve the situation.
- c. Should local capabilities be exceeded, local units of government are to contact Green County Emergency Management for assistance in locating additional resources.
- d. Green County will request and assist with search and rescue within the county utilizing the available assets and capabilities.
- e. If requested and under agreements, The Task Force Team will deploy a reconnaissance team to the stricken community. The full team will arrive on location within 4-hours of notification of the event.
- f. Through WEM, request FEMA's US&R Teams to assist in search and rescue.
- g. In the event FEMA resources are not available the Senior Duty Officer (in consultation with the WEM-Administrator) will activate the EMAC system and request urban search and rescue assets from other states.
- h. Coordinate with the local authority having jurisdiction, WEM Administrator, DMA and FEMA to identify potential staging areas.
- i. Coordinate with Task Force Teams to determine transportation routes of travel for Task Force Teams. The Task Forces Teams will be self-sufficient regarding transportation of personnel and supporting equipment.
- j. Assist in identifying and providing resources necessary to support FEMA US&R Teams in conjunction with local authority having jurisdiction.

3. Recovery Activities

- a. The local authority having jurisdiction will be responsible for demobilization.
- b. The protocol for demobilization will be as follows
 1. Federal assets first released
 2. State assets second released
 3. Release of "mutual aid" assets
 4. Local assets released upon termination of the event

IV. RESPONSIBILITIES

A. All Agencies

1. All agencies (including volunteer) will operate under NIMS and the Incident Command System. Agencies are responsible to ensure personnel are properly trained in ICS and EOC operations All agencies will use plain language – no ten codes.
2. All agencies shall conduct an assessment of damage to their systems and report them immediately to the EOC and assist in recovery activities as requested.
3. All agencies providing services to the emergency/disaster shall participate in an after action review. These agencies should also review and make any necessary updates/improvements to their emergency plans and to the county's emergency response plans.
4. All agencies responding the emergency/disaster will document all costs associated with response and recovery activities (separate from normal, daily work) and provide these reports regularly/as requested to the EOC/Green County Emergency Management. This documentation should begin immediately after notification to respond the emergency/disaster.

B. Lead Coordinating Agencies

Green County Sheriff's Office and/or Municipal Police Departments

1. Provides direction, control and coordination of Search and Rescue (SAR) operations.
2. Identifies resources needed in support of SAR operations
3. Informs Emergency Management of SAR activations.

C. Support Agencies

Green County Emergency Management

1. Notify Wisconsin Emergency Management that ESF 9 is activated.
2. Request's state and federal assistance when required.
3. Inform local jurisdiction(s) on the type and availability of search and rescue assets.
4. Determine County responsibility in acquiring and deploying search and rescue assets for local authority having jurisdiction.
5. Develop county search and rescue activation processes.
6. Develop MOU's with snowmobile clubs, ATV, Equestrian clubs etc.

Local Fire Departments

1. The fire departments conduct rescue operations commensurate with the availability of equipment and the degree of training.

2. Provide a rescue and extrication operations plan for special operations within the jurisdictions during a disaster.
3. Maintain an inventory of search and rescue resources and equipment and work closely with ESF 7 to obtain any assets not available within the municipality's reserve.
4. Coordinate with ESF 7 for assistance in obtaining recovery and/or replacement of resources used for search and rescue service operations.

D. State and Federal Agencies

Requests for state and federal assets must be requested through the Green County Emergency Management Office, who in turn contacts Wisconsin Emergency Management.

1. US&R technical assistance expertise will be provided first by representatives from the Wisconsin Regional Urban Search and Rescue Task Force Team, as available, and if the need exceeds Wisconsin's capability (note: Wisconsin does not currently have state-supported US&R teams) then FEMA Urban Search and Rescue Task Force Teams will be requested. FEMA US&R is a federal asset, and activation may occur upon activation of the National Response Plan. The representatives from the Federal Task Force will coordinate with WEM at the State EOC and with local officials requesting urban search and rescue assistance. FEMA has 28 US& R task forces, with the closest one being in Indianapolis, Indiana.
2. Local US&R teams are available for dispatch upon mutual aid agreement between the requesting county/jurisdiction and the responding US&R team. Compensation will be provided as per agreement.
3. Non-urban search and rescue assistance will be provided by the local authority having jurisdiction as well as support from organizations such as: National Park Service, U.S. Forest Service, Wisconsin DNR, National Search and Rescue (NSAR) and local volunteers. Coordination of resources will be the responsibility of the local authority having jurisdiction with support from Green County Emergency Management and the county EOC (if activated). The WEM Fire Services Coordinator or Emergency Police Services Coordinator may be deployed to the scene to assist regarding resource management, as available.

Wisconsin Fire Service Intrastate Mutual Aid System (WFSERP)

1. WFSERP supports ESF 9 of the Wisconsin Emergency Support Plan (WERP).
2. Requests for assistance and resources will be made through Wisconsin Emergency Management.
3. Deployment of resources and assistance will follow the response procedures outlined in the Wisconsin Fire Services Emergency Response Plan.

Department of Military Affairs

1. The National Guard may be deployed only when requested by authorized state and local government officials and approved by the Governor. All requests for National Guard Assistance must come through the Green County Emergency Management office.

2. The National Guard has assets such as rotary and fixed wing aircraft to support ground and air searches.

Wisconsin Dept. of Natural Resources

1. The DNR may provide both aerial and ground assets, as well as personnel to assist with search and rescue operations. Requests for their assistance must be made through Wisconsin Emergency Management.

Wisconsin State Patrol

1. WSP may provide search aircraft for aerial reconnaissance, when requested by WEM.

E. Public and Private Sector Resources

Wisconsin Civil Air Patrol

1. The Wisconsin Civil Air Patrol can provide both aerial reconnaissance and ground search personnel. Their assistance must be made through Wisconsin Emergency Management.

Southwest Wisconsin Incident Management Team (SW-IMT)

1. SW-IMT provides personnel who are qualified, trained, organized, equipped, and prepared to support a local response to a major emergency, a declared disaster, or a special event. This support can be in an advisory/assistant role or as a member of the Incident Command Structure. Requests for their assistance are to be made through the Dane County Emergency Management Office, 608-266-4330, or call Dane County Communications/Dispatch.

V. PLAN MAINTENANCE

- A. Green County Emergency Management, in coordination with the lead agencies is responsible for the development, annual review/updating of ESF-8, its attachments and distribution. Each agency/service with emergency assignments is responsible for assisting with the development and maintenance of their own portion of ESF-8, the appropriate attachment, and their own SOGs. Each agency/service is also responsible for assigning personnel, equipment, and providing training necessary to carry out emergency functions. All agencies/services shall provide current personnel/equipment resource lists to the Green County Emergency Management office upon request.
- B. This ESF will be reviewed at least annually and updated based on deficiencies identified by drills and exercises, post-disaster critiques, self-assessments, audits, administrative reviews, changes in local government structure, technological changes or any other reasons that necessitate revisions. Copies will be available to copyholders of record by downloading them from E-Sponder or requesting a copy from Green County Emergency Management.

VI. REFERENCES

- A. See Basic Plan
- B. Wisconsin Emergency Response Plan
- C. Wisconsin Fire Service Emergency Response Plan

VII ATTACHMENTS

- 1. US&R Task Forces

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Federal Search and Rescue Teams

STATE	NUMBER	ORGANIZATION
Arizona	AZ-TF1	Phoenix, Arizona
California	CA-TF1	LA City Fire Dept.
	CA-TF2	LA County Fire Dept.
	CA-TF3	Menlo Park Fire Department
	CA-TF4	Oakland Fire Dept.
	CA-TF5	Orange Co. Fire Authority
	CA-TF6	Riverside Fire Department
	CA-TF7	Sacramento Fire Dept.
	CA-TF8	San Diego Fire Dept.
Colorado	CO-TF1	State of Colorado
Florida	FL-TF1	Miami-Dade Fire Dept.
	FL-TF2	Miami Fire Dept.
Indiana	IN-TF1	Marion County
Maryland	MD-TF1	Montgomery Fire Rescue
Massachusetts	MA-TF1	City of Beverly
Missouri	MO-TF1	Boone County Fire Protection District
Nebraska	NE-TF1	Lincoln Fire Dept.
Nevada	NV-TF1	Clark County Fire Dept.
New Mexico	NM-TF1	State of New Mexico
New York	NY-TF1	NYC Fire and EMS, Police
Ohio	OH-TF1	Miami Valley US&R
Pennsylvania	PA-TF1	Commonwealth of Pennsylvania
Tennessee	TN-TF1	Memphis Fire Dept.
Texas	TX-TF1	State of Texas Urban Search & Rescue
Utah	UT-TF1	Salt Lake Fire Dept.
Virginia	VA-TF1	Fairfax Co. Fire&Rescue Dept.
	VA-TF2	Virginia Beach Fire Dept.
Washington	WA-TF1	Puget Sound Task Force

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